

AMENDED IN ASSEMBLY SEPTEMBER 6, 2013

AMENDED IN ASSEMBLY AUGUST 20, 2013

AMENDED IN SENATE MAY 24, 2013

AMENDED IN SENATE APRIL 24, 2013

SENATE BILL

No. 195

Introduced by Senator Liu

February 7, 2013

An act to add ~~Chapter 13 (commencing with Section 67050)~~ to *Article 2.5 (commencing with Section 66010.9)* to Chapter 2 of Part 40 of Division 5 of Title 3 of the Education Code, relating to postsecondary education.

LEGISLATIVE COUNSEL'S DIGEST

SB 195, as amended, Liu. California postsecondary education: state goals.

Existing law establishes the University of California, under the administration of the Regents of the University of California, the California State University, under the administration of the Trustees of the California State University, and the California Community Colleges, under the administration of the Board of Governors of the California Community Colleges, and independent institutions of higher education as the 4 segments of postsecondary education in this state.

Existing law states the intent of the Legislature to urge the continued development and implementation of assessment processes whereby institutions of higher education establish mechanisms, through program review and improvement, for the assessment of their performance in attempting to improve student learning and comprehension and achieving the expressed state policy goals for higher education of

quality, educational equity, employee diversity, student transfer, and student retention.

This bill would state the intent of the Legislature that budget and policy decisions regarding postsecondary education generally adhere to 3 specified goals and that appropriate metrics be identified, defined, and formally adopted, ~~based upon metrics recommended by a working group~~, to monitor progress toward the achievement of the goals, *as specified*. ~~The bill would require a designee of the Governor to convene this working group, composed of specified participants, to assist with the development of those metrics. The bill would require the working group to ensure that the metrics provide a means of measuring performance and improvement in areas that may include, but are not necessarily limited to, areas specified in the bill. The bill also would require the designee, in consultation with the Department of Finance and the Legislative Analyst’s Office, to submit recommended metrics to specified persons and entities on or before December 1, 2014.~~

Vote: majority. Appropriation: no. Fiscal committee: yes.
 State-mandated local program: no.

The people of the State of California do enact as follows:

1 ~~SECTION 1. Chapter 13 (commencing with Section 67050)~~
 2 ~~is added to Part 40 of Division 5 of Title 3 of the Education Code,~~
 3 ~~to read:~~

4
 5 ~~CHAPTER 13. STATE GOALS FOR CALIFORNIA’S POSTSECONDARY~~
 6 ~~EDUCATION SYSTEM~~

7
 8 ~~67050. The~~
 9 ~~SECTION 1. Article 2.5 (commencing with Section 66010.9)~~
 10 ~~is added to Chapter 2 of Part 40 of Division 5 of Title 3 of the~~
 11 ~~Education Code, to read:~~

12
 13 ~~Article 2.5. State Goals For California’s Postsecondary~~
 14 ~~Education System~~

15
 16 ~~66010.9. The Legislature finds and declares all of the following:~~
 17 ~~(a) Since the enactment of the Master Plan for Higher Education~~
 18 ~~in 1960, California’s system of postsecondary education has~~
 19 ~~provided access and high-quality educational opportunities that~~

1 have fueled California’s economic growth and promoted social
2 mobility.

3 (b) In today’s global information economy, California’s national
4 and international success as an educational and economic leader
5 will require strategic investments in, and improved management
6 of, state educational resources.

7 (c) Several factors, including changing demographics, rising
8 costs, increased competition for scarce state funding, and employer
9 concerns about graduates’ skills, present new challenges to higher
10 education and state policymakers in effectively meeting the
11 postsecondary education needs of Californians.

12 (d) Although the public segments of postsecondary education
13 have each undertaken efforts to improve reporting and
14 transparency, these efforts do not combine to indicate whether the
15 postsecondary system as a whole is on track to meet the state’s
16 needs.

17 (e) The absence of a common vision and common goals for
18 California’s postsecondary education system hinders the state’s
19 ability to effectively make critical fiscal and policy decisions.

20 (f) Policy and educational leaders should collectively hold
21 themselves accountable for meeting the state’s civic and workforce
22 needs, for ensuring the efficient and responsible management of
23 public resources, and for ensuring that California residents have
24 the opportunity to successfully pursue and achieve their
25 postsecondary educational goals.

26 ~~67051.~~

27 ~~66010.91.~~ In order to promote the state’s competitive economic
28 position and quality of civic life, it is necessary to increase the
29 level of educational attainment of California’s adult population to
30 meet the state’s civic and workforce needs. To achieve that
31 objective, it is the intent of the Legislature that budget and policy
32 decisions regarding postsecondary education generally adhere to
33 all of the following goals:

34 (a) Improve student access and success, which shall include,
35 but not necessarily be limited to, all of the following goals: greater
36 participation by demographic groups, including low-income
37 students, that have historically participated at lower rates, greater
38 completion rates by all students, and improved outcomes for
39 graduates, ~~as evidenced by the increased rate and number of~~
40 ~~students who receive degrees, complete certificates, or transfer.~~

1 (b) Better align degrees and credentials with the state’s
2 economic, workforce, and civic needs.

3 (c) Ensure the effective and efficient use of resources in order
4 to increase high-quality postsecondary educational outcomes and
5 maintain affordability, ~~as evidenced by reduced time-to-degree,~~
6 ~~control of costs, and maintenance of low fees.~~

7 ~~67052.~~

8 ~~66010.93.~~ (a) It is the intent of the Legislature that appropriate
9 metrics be identified, defined, and formally adopted, ~~based upon~~
10 ~~the metrics recommended by the working group established~~
11 ~~pursuant to Section 67053,~~ for the purpose of monitoring progress
12 toward the achievement of the goals specified in Section ~~67054~~
13 ~~66010.91.~~ It is further the intent of the Legislature that all of the
14 following occur:

15 (1) The metrics take into account the distinct missions of the
16 different segments of postsecondary education.

17 (2) At least six, and no more than 12, metrics be developed that
18 can be derived from publicly available data sources for purposes
19 of periodically assessing the state’s progress toward meeting each
20 of the goals specified in Section ~~67054~~ ~~66010.91.~~

21 (3) The metrics be disaggregated and reported by gender, race
22 or ethnicity, income, age group, and full-time or part-time
23 enrollment status, where appropriate and applicable.

24 (4) The metrics be used for purposes of the requirements of
25 subdivision (a) of Section 69433.2.

26 (5) The metrics take into account the performance measures
27 required to be reported pursuant to Sections 89295 and 92675.

28 (b) It is the intent of the Legislature to promote progress on the
29 statewide educational and economic policy goals specified in
30 Section ~~67054~~ ~~66010.91~~ through budget and policy decisions
31 regarding postsecondary education. It is the intent of the Legislature
32 that the metrics be used to ensure the effective and efficient use
33 of state resources available to postsecondary education. It is further
34 the intent of the Legislature that progress on the adopted metrics
35 be reported and considered as part of the annual State Budget
36 process.

37 ~~67053.~~ (a) (1) ~~A designee of the Governor shall convene a~~
38 ~~working group to assist with the development of the metrics~~
39 ~~specified in Section 67052. Participants in the working group shall~~
40 ~~include all of the following:~~

- 1 ~~(A) (i) One representative from each of the postsecondary~~
2 ~~education segments, as defined in Section 67054, and a~~
3 ~~representative of the State Department of Education.~~
4 ~~(ii) The representative of the independent institutions of higher~~
5 ~~education shall be from the official organization representing the~~
6 ~~largest number of independent institutions of higher education in~~
7 ~~the state. The representative of the private postsecondary~~
8 ~~educational institutions shall be selected by the advisory committee~~
9 ~~to the Bureau for Private Postsecondary Education, established~~
10 ~~pursuant to Section 94880.~~
11 ~~(B) One representative of the Department of Finance.~~
12 ~~(C) At least one member, but no more than three members, with~~
13 ~~expertise in similar state accountability efforts, who is not a regular~~
14 ~~employee of a postsecondary education segment.~~
15 ~~(D) A representative of the Legislative Analyst's Office.~~
16 ~~(2) The working group shall develop and identify outcome~~
17 ~~metrics, progress metrics, and efficiency and effectiveness metrics.~~
18 ~~In a manner that is consistent with the goals specified in Section~~
19 ~~67051, the working group shall ensure that the metrics provide a~~
20 ~~means of measuring performance and improvement in specified~~
21 ~~areas. These areas may include, but are not necessarily limited to,~~
22 ~~each of the following:~~
23 ~~(A) Graduation rates.~~
24 ~~(B) Transfer rates.~~
25 ~~(C) The number of graduates.~~
26 ~~(D) The number of transfers.~~
27 ~~(E) Degree completion of all students.~~
28 ~~(F) Degree completion of low-income students.~~
29 ~~(G) Enrollment and success in, and beyond, remedial instruction.~~
30 ~~(H) Retention rates.~~
31 ~~(I) Course completions.~~
32 ~~(J) Total funding per degree or certificate.~~
33 ~~(K) Degree production and graduate outcomes performance~~
34 ~~measures relative to the state's workforce and economic needs,~~
35 ~~which may include job placement and salaries of graduates.~~
36 ~~(b) The designee of the Governor identified pursuant to~~
37 ~~subdivision (a) may request technical input from any agency that~~
38 ~~maintains data that would be helpful in developing the metrics and~~
39 ~~assessing progress toward achieving the goals specified in Section~~
40 ~~67051.~~

1 ~~(e) The designee of the Governor identified pursuant to~~
2 ~~subdivision (a), in consultation with the Department of Finance~~
3 ~~and the Legislative Analyst's Office, shall submit recommended~~
4 ~~metrics developed pursuant to subdivision (a) to the appropriate~~
5 ~~policy committees of the Legislature, the Joint Legislative Budget~~
6 ~~Committee, and the Governor on or before December 1, 2014.~~

7 ~~67054.~~

8 *66010.95.* For the purposes of this chapter, “segments of
9 postsecondary education” means the California Community
10 Colleges, the California State University, the University of
11 California, independent institutions of higher education, as defined
12 in Section 66010, and private postsecondary educational
13 institutions, as defined in Section 94858.

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